Reframing Violence as a Public Health Issue

UNITY City Network Convening Prevention Institute Oakland, CA January 8, 2015



Lori Dorfman, DrPH

- Research on news coverage of public health issues
- Media advocacy training and strategic consultation for community groups and public health advocates
- Professional education for journalists

berkeley studies group

#### We'll talk about...

- Strategy
- · Framing challenges
- What a public health frame (versus a criminal justice frame) looks like
- Reasons journalists might be resistant to public health frames
- How to be disciplined about using public health frames



## Message Is Never First

- What do you want to change in the world?
- How will you change it?
- Why do you want it to be changed?



## Media Advocacy Comparison

#### Brand X Media

Media Advocacy
Issue Focus

Individual Focus
Warns & Informs

Pressures & Mobilizes

Personal Change

Policy Change

Message

Voice

Information Gap

Power Gap



## Layers of Strategy

- · Overall strategy
- Media strategy
- Message strategy
- · Access strategy



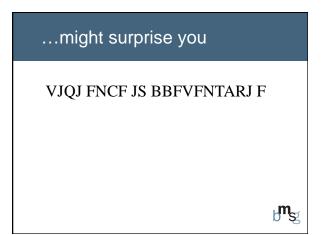
Frames as Mental Structures

#### Frame Definition

Frames are mental structures that help people understand the world, based on particular cues from outside themselves that activate assumptions and values they hold within themselves.



Just a few clues... VIOLENCE IC DDEVENTADI E



#### Metaphors Cue Meaning

#### Violence as a Beast

#### Preying & lurking

- Hunt down & trap the beast Inoculate the community
- · Enact harsher laws
- · Catch and jail criminals

#### Violence as a Virus

- · Infecting & plaguing
- · Investigate root causes
- · Improve education, eradicate poverty

--Thibodeau and Boroditsky, 2011



#### Metaphors Cue Reasoning

Crime is a {wild beast preying on/virus infecting} the city of Addison. The crime rate in the once peaceful city has steadily increased over the past three years. In fact, these days it seems that crime is {lurking in/ plaguing) every neighborhood. In 2004, 46,177 crimes were reported compared to more than 55,000 reported in 2007. The rise in violent crime is particularly alarming. In 2004, there were 330 murders in the city, in 2007, there were over 500.

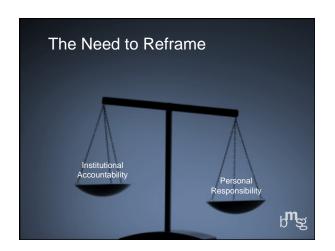
--Thibodeau and Boroditsky, 2011



#### Message Strategy

- How will you show the landscape?
- · Who will speak?
- · What will they say?
- To whom are they saying it?





#### Frame Comparison

**Episodic or** *Portrait* 

frames are

event oriented, specific and concrete

They use:

good pictures to tell a short, simple personal story Thematic or Landscape frames are:

issue oriented, general and abstract

They use:

data, reports and talking heads to tell a long, complicated

social storyFrames are

What's on the slate? Competing Values

**Market Justice** 

Personal responsibility You're on your own Duty to your family

Government interferes

**Social Justice** 

Shared responsibility
We're in this together
Duty to the collective good

Government protects

A mashup of Daniel Beauchamp 1976 & Jared Bernstein 2006



#### Fundamental Attribution Error

People will attribute responsibility to personal characteristics rather than the circumstances surrounding the person, even when presented with evidence about how the circumstances influenced the individual's outcome.



#### FAE Homicide Example

"People . . . distance themselves from such tragedy. One way is to assume that the victim was somehow responsible for his or her own death. Blaming the victim has a strong intrinsic appeal. It preserves the illusion that the world is rational and just, that things happen for a reason. It sustains the American belief that a person can control his or her destiny. And it gets everybody else — at times even the murderer — off the hook. If the victim is somehow to blame, according to this logic, then the rest of us are safe."



#### Violence among youth in news

- Unusual crimes reported most often
- Race and crime unduly connected
- Youth appear in the context of violence
- Status of violence ignored in favor of events
- Community responses to violence rarely reported

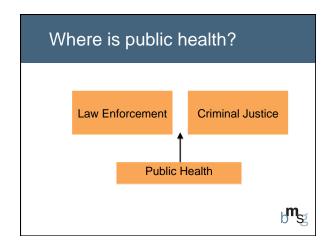


#### Child sexual abuse in the news

- Criminal justice dominates.
- •Language is vague and imprecise.
- Advocates and survivors are largely absent.
- Prevention is invisible.

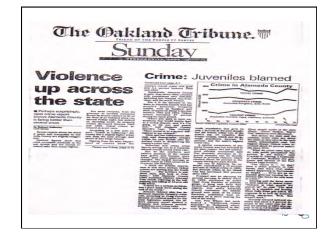


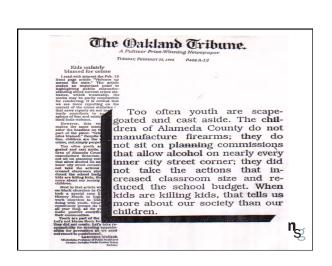




# Yikes! What can we do? Make the landscape as vivid as the portrait. Illustrate the values. Connect values to solutions. Assign responsibility for a policy solution. Don't just talk, act.

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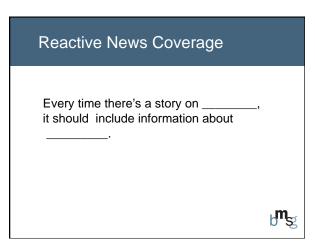












#### **Proactive News Coverage**

- What could you do to create news coverage?
- Who are the sources?
- What will they say?
- What should reporters ask? Of whom?
- How could primary prevention be included?



#### Conclusions

- All foreground and no background impedes audience comprehension
- Policy makers can't address violence without better information about it
- Public health advocates have a responsibility to join the conversation
- Reinvest in journalism & practice media advocacy





# Health, Justice, Education and Community:

Joint strategies for preventing multiple forms of violence

January 8, 2015

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"Gang violence is connected to bullying is connected to school violence is connected to intimate partner violence is connected to child abuse is connected to elder abuse. It's all connected."



— Dr . Deborah Prothrow-Stith, Adjunct Professor, Harvard School of Public Health

Source: Wilkins, N., Tsao, B., Hertz, M., Davis, R., Klevens, J. (2014). Connecting the Dots: An Overview of the Links Among Multiple Forms of Violence. Atlanta, GA: National Center for Injury Prevention and Control, Centers for Disease Control and Prevention Oakland, CA: Prevention Institute.

What are the links between multiple forms of violence?

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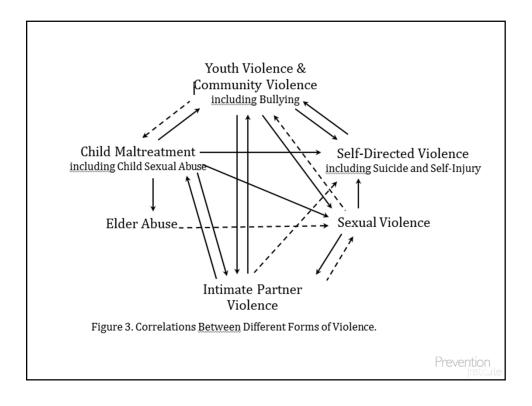
# Linkages

# Intimate Partner Violence and Child Maltreatment

Multiple forms of violence

- ◆ are experienced together
- ◆ share common underlying factors
- ♦ have common impacts for individuals, families and communities

Exposure to one form of violence increases risk of further victimization and engagement in violent behavior



Societal Risk Factors										
	СМ	TDV	IPV	sv	ΥV	Bullying	Suicide	Elder Abuse		
Norms supporting aggression*	Х	Х	Х	X	Х			X		
Media Violence				Х	Х	Х	Х			
Societal income inequality	Х		Х		Х	X				
Weak health, educational, economic, and social policies/laws	х		х	х			х			
Harmful gender norms*	Х	Х	Х	Х	Х	Х				

NOTE: CM (Child Maltreatment), TDV (Teen Dating Violence), IPV (Intimate Partner Violence), SV (Sexual Violence), YV (Youth Violence)

Source: Wilkins, N., Tsao, B., Hertz, M., Davis, R., Klevens, J. (2014). Connecting the Dots: An Overview of the Links Among Multiple Forms of Violence. Atlanta, GA: National Center for Injury Prevention and Control, Centers for Disease Control and Prevention Oakland, CA: Prevention Institute.

<sup>\*</sup>Norms are generally measured at the individual level

# **Youth Development**

Todd County, SD



National Indian Child Welfare Association

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# **Ban the Box**

Durham, NC



# **Neighborhood Risk Factors**

	СМ	TDV	IPV	sv	ΥV	Bullying	Suicide	Elder Abuse
Neighborhood poverty	X		X	X	X		X	
High alcohol outlet density	Х		Х		X		Х	
Community Violence	Х			Х	Х	Х		
Lack of economic opportunities	Х		X	Х	х		Х	
Low Neighborhood Support/ Cohesion*	Х	Х	х		х		Х	

NOTE: CM (Child Maltreatment), TDV (Teen Dating Violence), IPV (Intimate Partner Violence), SV (Sexual Violence), YV (Youth Violence)

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# Parks After Dark: Advancing Health Equity



Los Angeles County Department of Public Health Injury & Violence Prevention Program Health Impact Evaluation Center

<sup>\*</sup>Neighborhood support/cohesion typically measured at the individual level

# **Youth Employment**

#### Seattle





Seattle Youth Violence Prevention Initiative

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# **Using Data to Reduce Youth Violence**

# Richmond, NC



# **Neighborhood Protective Factors**

	СМ	TDV	IPV	sv	ΥV	Bullying	Suicide	Elder Abuse
Coordination of services among community agencies	X		X				х	X
Access to mental health and substance abuse services	Х						х	
Community support and connectedness*	Х		Х	Х	X		Х	Х

NOTE: CM (Child Maltreatment), TDV (Teen Dating Violence), IPV (Intimate Partner Violence), SV (Sexual Violence), YV (Youth Violence)

\*Community support and connectedness typically measured at the individual level

Source: Wilkins, N., Tsao, B., Hertz, M., Davis, R., Klevens, J. (2014). Connecting the Dots: An Overview of the Links Among Multiple Forms of Violence. Atlanta, GA: National Center for Injury Prevention and Control, Centers for Disease Control and Prevention Oakland, CA: Prevention Institute.

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# Strengthening Community Connections



#### Oakland, CA

- ◆ The public health department led:
  - ◆ communitystrengthening efforts
  - neighbor-to-neighbor bartering
  - youth economic development programs
- ◆ More than 40% reduction in violent crime in the neighborhood.

## **Relationship Level Risk Factors**

	СМ	TDV	IPV	sv	YV	Bullying	Suicide	Elder Abuse
Social isolation	Х	Х	Х		Х	Х	Х	Х
Poor parent- child relationships	Х	X	X	Х	Х	Х	Х	
Family conflict	Х	X	X	X	X	X		
Economic stress	Х		X		Х		х	Х
Association w/ delinquent peers		Х	Х	Х	Х	х		
Gang involvement		Х	Х	Х	Х			

NOTE: CM (Child Maltreatment), TDV (Teen Dating Violence), IPV (Intimate Partner Violence), SV (Sexual Violence), YV (Youth Violence)

Source: Wilkins, N., Tsao, B., Hertz, M., Davis, R., Klevens, J. (2014). Connecting the Dots: An Overview of the Links Among Multiple Forms of Violence. Atlanta, GA: National Center for Injury Prevention and Control, Centers for Disease Control and Prevention Oakland, CA: Prevention Institute.

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# **Wakanheza Project**

## Ramsey County, MN

- ◆ Create familyfriendly spaces, train museum staff to support parents
- ◆ Improve customer service and prevent family violence



Minnesota Children's Museum

# **Grandparents Park**

#### Wichita, KS



AARI

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# Relationship/Individual Level Protective Factors

	СМ	TDV	IPV	sv	YV	Bullying	Suicide	Elder Abuse
Family support/ connectedness	Х	X			Х	Х	Х	Х
Connection to a caring adult		X			Х		Х	
Association w/ prosocial peers		X			Х	х		
Connection/ commitment to school		Х		Х	Х	х	Х	
Skills solving problems non-violently	Х	Х			Х		Х	

NOTE: CM (Child Maltreatment), TDV (Teen Dating Violence), IPV (Intimate Partner Violence), SV (Sexual Violence), YV (Youth Violence)

Source: Wilkins, N., Tsao, B., Hertz, M., Davis, R., Klevens, J. (2014). Connecting the Dots: An Overview of the Links Among Multiple Forms of Violence. Atlanta, GA: National Center for Injury Prevention and Control, Centers for Disease Control and Prevention Oakland, CA: Prevention Institute.

## **Prevention Curriculum**

#### **Grand Forks County, ND**



Photo credit: Grand Forks Air Force Base

- ◆ Reaches nearly every student in the county
- ◆ Addresses risk and resilience factors
- ◆ Accounts for age and context

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# Individual Level Risk Factors

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	СМ	TDV	IPV	sv	YV	Bullying	Suicide	Elder Abuse
Low education	х	Х	Х		Х	Х	Х	
Lack of non- violent problem solving skills	Х	Х	Х	Х	х	Х	Х	Х
Poor behavior/ impulse control	X	х	х	X	х		X	
Violent victimization	х	х	х	X	х	Х	Х	х
Witnessing violence	х	Х	X	х	х	Х	Х	
Mental Health Problems	Х	Х	х		х		Х	х
Substance use	Х	х	х	х	Х	х	X	Х

NOTE: CM (Child Maltreatment), TDV (Teen Dating Violence), IPV (Intimate Partner Violence), SV (Sexual Violence), YV (Youth Violence)

Source: Wilkins, N., Tsao, B., Hertz, M., Davis, R., Klevens, J. (2014). Connecting the Dots: An Overview of the Links Among Multiple Forms of Violence. Atlanta, GA: National Center for Injury Prevention and Control, Centers for Disease Control and Prevention Oakland, CA: Prevention Institute.

# **Essentials for Parenting Toddlers** and Preschoolers



Essentials for Parenting Toddlers and Preschoolers is a free, online resource developed by the Centers for Disease Control and Prevention (CDC).

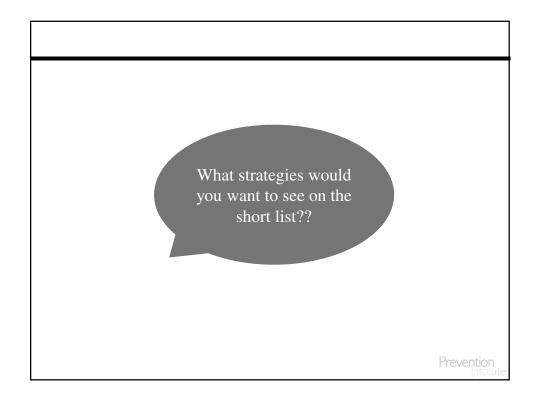
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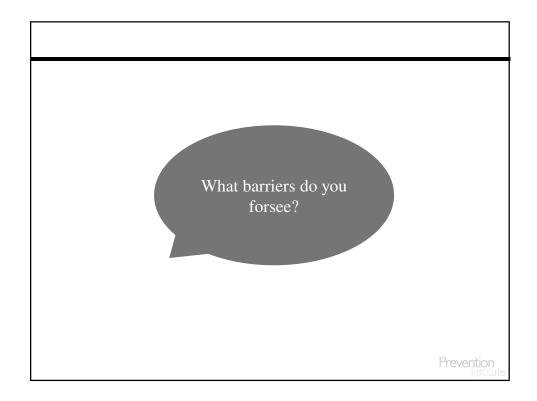
# **Stronghold Society**











## **Barriers to Address**

- ◆ Discomfort talking about isms and violence
- ◆ Working across forms of violence is "issue or vision creep"
- ◆ Seen as "taking over" someone else's work

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# Discomfort Talking About Isms and Violence

How do we help partners who are uncomfortable talking about isms or violence be a part of prevention work?

- ◆ Share data and compelling stories
- ◆ Identify a shared vision and core values
- ◆ Invest in relationships
- ♦ Offer clear expectations



## Creeps?!

How can we make that case that working across forms of violence isn't "issue or vision creep"?

- ◆ Map expertise of different partners
- ◆ Link preventing violence to shared goals
- ◆ Making connections between partner strategies
- ◆ Use a process to explore the connections together



Mid City for Youth

Prevention

# Ally vs. Competitor

How might an approach that works across forms of violence be seen as a help and not "taking over" someone else's work?

- ◆ "None of us will truly succeed without all of us succeeding"
- ◆ Have to work together to address multiple forms of oppression and intergenerational oppression

# **Text Chat Question**

What current trends provide opportunities to build momentum?



# **2015 Unity City Network**

Advancing Multi-Sector Efforts to Prevent Urban Violence

## **Measurement and Impact**

Billie P. Weiss bpweiss@ucla.edu 213-445-8803

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#### Review: What is evaluation?

 "The systematic collection of information about the activities, characteristics, and outcomes of programs to make judgments about the program, improve program effectiveness, and/or inform decisions about future program development" (Patton, 1997)

# Identify what you mean by Effectiveness

- What outcomes do you hope to achieve?
  - Change neighborhood outcomes?
  - Change in particular populations
  - Greater connectedness
  - Build a more comprehensive structure?
- Based on your activities
  - Are the outcomes feasible?
  - Are they reasonable?

# What is my unit of analysis?

- Units of analysis
  - Can be city, neighborhood
  - Are based on the level of impact you want to achieve
  - Are Informed by the units of relevant data available and collected
- Smaller units (e.g., program or individual level) can always be aggregated into a bigger unit/geographic area for analysis
  - E.g., the aggregate number of youth in an area that has successfully migrated out of the juvenile justice system or out of gangs can be compared to the number in another geographic area
- Often, you need to have more than one unit of analysis
  - E.g., Even though the main unit of interest is the city or community, individual analysis may also be useful

## **Hypothetical Example: Goals & Objectives**

<u>Goal</u>: Decrease neighborhood violence and increase neighborhood safety at the community level through poverty reduction, social development, and youth development activities.

#### **Objectives**

#### Process:

By 2016, the Violence Prevention Task Force will have met once a month for a period of two years.

#### Process and Outcome (Proximal):

By March 2015, 150 staff working in youth development will have received 50 hours of training each on youth development program design and management.

#### Outcome (Proximal):

Increase the percentage of youth in Metropolis attending afterschool activities from 60% to 85% by 2013.

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## **Examples of Indicators**

- Sociodemographic: Pop. demographics, employment level, etc.
- Economic activities: Number of worksites and employee pop.
- <u>Community infrastructure/Social capital</u>: Public transportation, schools, parks, libraries, community-based orgs., hospitals
- School data: Truancy, drop out, academic achievement rates
- <u>Health data</u>: Births, deaths, hospitalizations (assault, sexual assault, suicide)
- Crime and gang activities: Violent/hate crimes, domestic violence
- <u>Policing/ police beats</u>: Number of officers, coverage of new geographic areas, and number of arrests
- <u>Land use and development patterns</u>: New business/residential districts, tax incentives, pedestrian friendly streets, lighting, green spaces, owner/renter occupied housing

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## What Data Are Available in Your Community?

Schools

Shelters

**Health departments** 

Drug treatment programs

Police

Emergency rooms

Child protective services

Hospitals

Probation/parole

Rehab programs

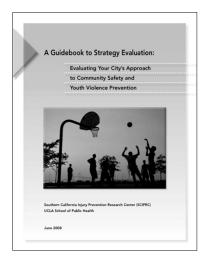
**Domestic violence** providers

MUCH more...

CeaseFire **Chicago Project for Violence Prevention** 

- Chicago CeaseFire is an evidence-based public health effort to reverse the violence epidemic through street outreach workers, public education campaigns and community mobilization
- The Institute for Policy Research at Northwestern University conducted a process and outcome evaluation, which showed a reduction in shootings in CeaseFire areas
- Changes were measured by comparing trends in CeaseFire areas with those in non-CeaseFire areas
- For more information, see www.ceasefirechicago.org/

# **Strategy Evaluation Guidebook**



 Provides a set of tools for city leaders to improve violence prevention strategies

http://www.preventioninstitute.org/component/jlibrary/article/id-138/127.html

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## What are the goals of the report?

- To develop a way to measure public safety inequity among Los Angeles' communities
- To develop a tool that tracks the impact of ongoing violence reduction strategies over time

90002 Scorecard			Los Angeles an It is bordored to north, 507th S	ly Firestone Bould	ty of South Gate. event to the
Safety On a social from A.F. w/th 197 being a soft neighborhood	Gang Related Orime Rate <sup>1</sup> 4.37 per 1,000 residents	Orime Rate <sup>3</sup> 9.81 per	Child Abuse Rate <sup>3</sup> 21.85 per 1,000 children		
F					
Rank (sut of 504 in City of Uk) 97th Safest	2.83 per 1.000 residents Obj of LA	5.60 per 1.000 resident City of LA	9.78 per 1.000 children City of LA		
School Or a size from A.C. with 'N' tweng pool schools	543 High School APT	0.00% High School Stuarcy Rate*	536 Mode School A <sup>h</sup> ?	54.46% Middle School Truency Reto <sup>2</sup>	60.2% High School Snaturation Rena*
F					
Rank (suc) of \$04 in City of (JA) \$04th Best	658 LAUSD High School Awage	11.14% LAUSD High School Average	683 LAUSD Mode School Average	4.57% LAUSD Middle School Average	72.4% LAUSO High School Average
Risk Factors or a score from A.C. with M. tening free risk factors	33.68% Families in Poverty*	15.19% Unemployment	50.90% "Single Parent Families"	56.00% High School students scoring below basic in English**	51.00% Mobile School students scoring below basic in Englant <sup>2</sup>
F					
Rank (sut of 504 in City of UK) 500th Least Bloky	1526% Otyeria	7.47% Object LA	38.39% City of LA	42.74% LAUSO High School Average	29.50% LAUSO Modele School Average
Protective	1.43	\$23	72%	75%	23.24%
Factors On a social form A.F. with 15' hearing many period on factors	per JUNO Reasons Violence Prevention Services <sup>14</sup>	Youth Violence Provention Nonprofit Reserve <sup>17</sup>	High School Seachers with Full Credentials*	Middle School Teachers with Full Credentials	Active Voting Age Propulation**
F					
Rank (sur of 534 in City of UI) 503rd Most Protected	SLEP per LUNO Reserve City of LA	SS.345 DiyurLA	82N LAUSO High School Average	RSN LAUSO Middle School Average	City of LA
Outs Sources: Refer to appendix for all source and calculation information					

# Data Indicators

## Safety

Gang related crime Violent crime Child abuse rate

#### School

High School Academic Performance Index (API) High school truancy Middle school truancy High school graduation rate

#### Risk Factors

Percent families in poverty
Percent unemployment
Percent single parent families
Percent high school students scoring below basic in English
Percent middle school students scoring below basic in English

#### **Protective Factors**

Violence prevention services rate Youth violence prevention nonprofit revenue per capita Percent high school teachers with full credentials Percent middle school teachers with full credentials Percent active voting population The Scorecard highlights where the community and the public and private sectors need to concentrate their resources to ensure basic safety to neighborhoods that are most heavily impacted by violence.



# Findings from the final UNITY Assessment

#### **The Audience**

**Funders: Stakeholders** 

#### **Purpose**

To demonstrate that the project needed to be continued.

#### **Findings**

That UNITY made changes to the way VP was being conducted.
That local Public Health was involved in a way that they hadn't been before.

#### Key Findings

- Increased public health involvement 91% of city reps reported that the PHD was the lead sponsor.
- Improved collaboration and engagement
- Enhanced Strategic Planning
- Strengthened Attention to Prevention.